

Message Text

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ORIGIN ACDA-19

INFO OCT-01 AF-10 ARA-16 EUR-25 EA-11 NEA-10 IO-14 ISO-00

AEC-11 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NASA-04

NSAE-00 NSC-10 OIC-04 SPC-03 PA-04 PRS-01 RSC-01

SAM-01 SCI-06 SS-20 USIA-15 SAJ-01 /210 R

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ACDA/IR:ANEIDLE

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FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK

INFO USMISSION GENEVA

AMEMBASSY LONDON

AMEMBASSY MOSCOW

USMISSION IAEA VIENNA

AMEMBASSY ACCRA

AMEMBASSY MEXICO

AMEMBASSY STOCKHOLM

AMEMBASSY BELGRADE

AMEMBASSY ADDIS ABABA

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AMEMBASSY KHARTOUM

AMEMBASSY LAGOS

AMEMBASSY LIBREVILLE

AMEMBASSY BUDAPEST

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AMEMBASSY LIMA

AMEMBASSY MANILA
USMISSION NATO
AMEMBASSY OTTAWA
AMEMBASSY PRAGUE
AMEMBASSY RABAT
AMEMBASSY SAN JOSE
AMEMBASSY SOFIA
AMEMBASSY WARSAW

C O N F I D E N T I A L STATE 040287

E.O. 11652: GDS
TAGS: PARM, IAEA, UN
SUBJECT: NPT PREPCOM: REPLIES TO UN SECRETARIAT

REF: USUN 556 (NOTAL)

1. ANSWERS TO QUESTIONS IN REFTEL FOLLOW. BEFORE APPROACHING BJORNERSTEDT YOU SHOULD COORDINATE WITH UKUN AND THEN BRIEF SOVIETS, INDICATING THAT WE THINK IT WOULD BE A GOOD RESULT IF ALL THREE DEPOSITARIES COULD TELL BJORNERSTEDT THEY HAVE AGREED ON COMMON APPROACH TO HIS QUESTIONS. IF SOVIETS ARE INTERESTED IN COORDINATING REPLIES, WE WOULD BE GLAD TO HOLD UP OUR REPLY FOR WEEK OR SO. WE WOULD NOT WISH TO PRES SOVIETS ON MATTER, HOWEVER, IF IT APPEARS THEY DO NOT INTEND TO MAKE OFFICIAL REPLY OR IF THEY ANTICIPATE CONSIDERABLE DELAY.

2. QUESTION OF INVITATIONS WAS DEALT WITH IN STATE 31893: AFTER CONSULTATIONS HAVE BEEN COMPLETED AMONG PREPCOM MEMBERS, WE WOULD EXPECT UN SECRETARIAT TO NOTIFY ALL MEMBERS OF ITS UNDERSTANDING THAT AGREEMENT HAD BEEN

REACHED ON TIME AND PLACE OF MEETING (PRESUMABLY GENEVA, APRIL 1 FOR ONE WEEK TO TEN DAYS), AND ALSO TO CONFIRM THAT UN FACILITIES WILL BE AVAILABLE AS REQUIRED. WE BELIEVE IT UNDESIRABLE TO HAVE FORMAL INVITATIONS FROM ANY SOURCE SINCE MEETING WILL CONVENE BY MUTUAL AGREEMENT.

3. SECRETARIAT SHOULD NOT BE ASKED (NOR SHOULD IT
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VOLUNTEER) TO PROVIDE DRAFT RULES OF PRCEDEUREE TO PREPCOM MEMBERS. WE THINK MEETINGS SHOULD BE CONDUCTED WITH MINIMUM FORMALITY. IF SECRETAR-
IAT SHOULD PROVIDE UN-TYPE DRAFT RULES TO PREPCOM MEMBERS, THIS COULD IMPAIR CHANCES OF ORGANIZING ALONG LINES SUGGESTED. (WE UNDERSTAND BRITISH ARE CHIEFLY CONCERNED THAT PREPCOM SHOULD BE ABLE TO CALL ON SECRETARIAT'S EXPERTISE RE PROCEDURES IF NEEDED, AND THAT PREPCOM

SHOULD NOT OPEN FIRST MEETING IN STATE OF PROCEDURAL CONFUSION. THESE CONCERNS COULD BE MET (A) BY CONSULTING SECRETARIAT INFORMALLY FOR ADVICE ON SPECIFIC ISSUES AND (B) BY CONSULTATIONS AMONG PREPCOM MEMBERS TO PINPOINT ANY AREAS WHERE PROCEDURAL RULES SHOULD BE FORMULATED IN ADVANCE OF MEETING. LATTER CAN BE DONE IN COURSE OF CONSULTATIONS ON MORE IMPORTANT ISSUES, SUCH AS CHOICE OF CHAIRMAN.)

4. WE AGREE FULLY WITH UK THAT PREPCOM SHOULD DECIDE HOW AND TO WHAT EXTENT IAEA SHOULD BE INVOLVED IN CONFERENCE. SINCE PREPCOM AT FIRST MEETING CAN BE EXPECTED TO MAKE FORMAL REQUEST TO IAEA TO ESTABLISH LIAISON, WE THINK IAEA SHOULD PLAN TO HAVE LIAISON OFFICER AVAILABLE IN GENEVA EVEN BEFORE PREPCOM TAKES FORMAL ACTION. (WE NOTE FROM IAEA VIENNA'S 1611 THAT IAEA ALREADY HAS HIGHLY COMPETENT LIAISON OFFICER IN GENEVA WHO COULD WORK WITH PREPCOM.)

5. ACCORDING TO BRITISH REPORT, BJORNERSTEDT SUGGESTED SYG MIGHT SEND MESSAGE TO OPENING SESSION OF PREPCOM. WE THINK IT WOULD BE MORE APPROPRIATE FOR HIM TO SEND MESSAGE TO CONFERENCE, RATHER THAN PREPCOM, INASMUCH AS LATTER WILL INITIALLY BE PROCEDURAL AND RATHER LOW-KEY OPERATION. WE WOULD, HOWEVER, HAVE NO GROUNDS FOR OBJECTION IF SYG NEVERTHELESS DECIDED TO ADDRESS A MESSAGE TO PREPCOM IN VIEW FUNCTIONS UNGA REQUESTED SYG TO UNDERTAKE.

6 THINK SYG SPECIAL REP PASTINEN SHOULD ATTEND PREP-

COM MEETINGS WITH ESSENTIALLY SAME STATUS AND ROLE AS AT
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SESSIONS OF CCD. WE BELIEVE PASTINEN, WHO IS STRO G SUPPORTER OF NPT AND WHO HAS HAD EXTENSIVE EXPERIENCE IN DISARMAMENT MATTERS, WOULD MAKE USEFUL CONTRIBUTION. WE WOULD THINK IT LOGICAL FOR PASTINEN TO CONTINUE IN SAME ROLE AT REVIEW CONFERENCE. PRESENCE OF SYG SPECIAL REP WOULD ALSO SERVE TO REFLECT UN INTEREST IN NPT AND IN NUCLEAR NON-PROLIFERATION WITHOUT COMPROMISING INDEPENDENT CHARACTER OF PREPCOM OR CONFERENCE. IF UK AND SOVIET MISSIONS AGREE ON DESIRABILITY OF PASTINEN'S PLAYING ROLE DESCRIBED, WE THINK THREE DEPOSITARIES SHOULD APPROACH SYG DIRECTLY REGARDING PASTINEN AFTER REPLYING TO BJORNERSTEDT, SINCE DESIGNATION OF PERSONAL REP BY SYG WOULD SEEM IMPORTANT ENOUGH TO MERIT THIS APPROACH.

7. WE AGREE WITH UK ON IMPORTANCE OF TAKING RESTRICTIVE

LINE ON QUESTION OF NON-PARTY OBSERVERS, INCLUDING SIGNATORIES, AT PREPCOM MEETINGS, NOT ONLY TO MAXIMIZE LEVERAGE FOR FURTHER ACCESSIONS TO TREATY, BUT ALSO BECAUSE OBSERVER STATUS FOR NON-PARTIES COULD FACILITATE UNHELPFUL LOBBYING BY CRITICS OF NPT. WE THEREFORE THINK PREPCOM MEETINGS SHOULD BE LIMITED TO PREPCOM MEMBERS PLUS IAEA AND SYG REPS, EXCEPT AS INDICATED IN NEXT PARA WITH RESPECT TO NPT PARTIES.

8. BJORNERSTEDT ALSO RAISED QUESTION OF STATUS OF NPT PARTIES NOT MEMBERS OF PREPCOM. WE WOULD EXPECT PREPCOM TO HONOR COMMITMENT MADE IN FIRST COMMITTEE DEBATE ON NPT RESOLUTION TO EFFECT THAT PREPCOM WOULD MAKE ADEQUATE ARRANGEMENTS WHEREBY ALL PARTIES COULD (IN WORDS OF SWEDISH REP WHO INTRODUCED RES) PRESENT VIEWS IN PREPCOM "WHEN THEY HAVE A PARTICULAR INTEREST IN THE MATTER BEING DISCUSSED." ARRANGEMENTS WORKED OUT BY PREPCOM MIGHT PERMIT PARTIES TO SUBMIT REQUESTS IN ADVANCE TO PRESENT VIEWS ON SUBJECTS UNDER DISCUSSION THAT THEY REGARD OF PARTICULAR IMPORTANCE TO THEM. WE WOULD NOT FAVOR ARRANGEMENT WHICH RESULTED IN NON-MEMBERS OF PREPCOM ATTENDING MEETINGS ON ROUTINE BASIS AS OBSERVERS.

9. WE SHARE UK VIEW THAT PREPCOM SHOULD MAKE DECISIONS CONCERNING PAPERS IAEA SHOULD SUPPLY FOR CONFERENCE, AND WE THINK IT LIKELY THAT FIRST MEETING WOULD REQUEST SOME CONFIDENTIAL

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PAPERS FROM IAEA. WE WOULD EXPECT PREPCOM ALSO TO RECEIVE VARIOUS UNSOLICITED PAPERS FROM DELEGATIONS OR OTHER NPT PARTIES WHICH COULD BE TREATED IN ESSENTIALLY SAME MANNER AS CCD WORKING PAPERS. CASEY

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